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Colombian Presidential Election: Impact on US Narcotics Policy (C)

An Intelligence Memorandum

Secret GI 82-10107 May 1982



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An Intelligence Memorandum

Information available as of 13 May 1982 has been used in the preparation of this report.

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welcom	e and may be directed to the Chief, Strategic
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Colombian Presidential Election: Impact on US Narcotics Policy (C)

Summary

The election of a new Colombian president on 30 May 1982 will have serious consequences for US narcotics policies. President Turbay, for the most part, has cooperated with US drug control efforts; his successor will be generally less responsive to US interests and will probably distance himself from Turbay's pro-US stance. This will impede US efforts to persuade the Colombian Government to undertake effective eradication and interdiction programs at a time when Colombian drug production and trafficking are increasing.

The above information is Confidential.



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	Colombian Presidential Elections: Impact on US Narcotics Policy (c)	
Background	Colombia is a major cultivator and exporter of marijuana, supplying almost 80 percent of the US market; it also serves as a conduit for 50 to 60 percent of the cocaine entering the United States each year. This enormous illegal narcotics trade has created numerous economic, social, and political problems for Colombian authorities. Large-scale marijuana and cocaine trafficking has fueled Colombia's extensive illicit economy, generated a new elite of drug barons, and contributed to a significant rise in crime, corruption, and violence.	25
,	 Economic dependence on narcotics trafficking is spreading: In the north coast departments, many segments of the population earn part or all of their livelihood from smuggling and trafficking. In the Rio Vaupes area of southeastern Colombia, coca boomtowns such as Mitu and Miraflores are flourishing because of increased coca cultivation and trafficking activity.¹ In the Gulf of Uraba region, some farmers are replacing less profitable crops with marijuana—a trend which could eventually reduce local food supplies and increase Colombia's food import demand 	25
	Another corollary of drug trafficking is corruption, which, among its deleterious effects, undermines government narcotics control programs. The large sums involved in drug transactions are sufficient to corrupt many low-level government employees. In fact one reason for the withdrawal of the Colombian armed forces from narcotics enforcement duty was the corrupting effect such duty had on military personnel.	25 25
	Trafficking money also supports the campaigns of local politicians. In the more active trafficking centers, some elected officials undoubtedly won their offices with the help of traffickers. The actual extent of narcotics-related political corruption within Colombia is open to conjecture, but most US intelligence analysts agree that such corruption is more pervasive and influential than current reporting indicates.	25
	Narcotics trafficking also poses a threat to Colombia's internal security. At one time drug smuggling was the province of the professional smuggler or ambitious amateur, but	25
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Colombian insurgent/terrorist groups—M-19 and the Revolutionary Armed Forces of Colombia—are actively engaged in trafficking. The prospect of a linkage with insurgents and terrorists is of serious concern to Colombian authorities. Drug dealing could provide such groups with large amounts of cash for their operations. Their establishment of trafficking networks for narcotics also would improve their capability to import weapons, ammunition, and other supplies. Moreover, it could lay the groundwork for future insurgent/terrorist activity through the corruption of local police and security forces.

Turbay Administration: Progress Toward Narcotics Control

The Turbay government has cooperated with the United States in narcotic
matters. In return for financial and technical assistance, the Colombian
Government has mounted interdiction and eradication campaigns, revised
and strengthened antinarcotics laws, and used the armed forces to assist
National Police enforcement operations.

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A recently concluded enforcement operation illustrates the effectiveness of joint US-Colombian efforts against drug trafficking. Operation Tiburon, begun in November 1980, was targeted against the north coast marijuana traffickers and resulted in the arrest of more than 400 traffickers and the seizure of more than 90 vessels and 770,000 kilograms of marijuana. It included personnel from the US Coast Guard, the Customs Service, and the Drug Enforcement Administration, as well as units of the Colombian Armed Forces and National Police.

Unfortunately, while these actions temporarily disrupted trafficking, they have not significantly reduced the long-term flow of narcotics northward. Many of the steps initiated by Turbay under the terms of the November 1980 agreement require an extended commitment on the part of the Colombian Government. There are signs, however, that Colombia's resolve may be wavering. As Turbay's term of office has been drawing to a close, he has shown an increasing reluctance to involve himself in narcotics-related matters.

By assuming a lameduck role several months before the election, Turbay has hampered US plans for marijuana and coca eradication. He is unlikely to undertake any controversial narcotics enforcement activities or enter into any bilateral agreements that would hurt the chances of the Liberal Party candidate for election. Moreover, Colombia is beset by a number of problems more pressing than narcotics. National attention is focused on the upcoming election and the candidates' programs for curbing inflation. strengthening the economy, and maintaining internal order.

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